

Oversight and Governance
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#### **Delegated Decisions**

#### **Delegated Executive/Officer Decisions**

Delegated Executive and Officer decisions are usually published every Wednesday and are available at the following link - <a href="https://tinyurl.com/ms6umor">https://tinyurl.com/ms6umor</a>

Cabinet decisions subject to call-in are published at the following link -http://tinyurl.com/yddrqll6

Notice of call-in for non-urgent decisions must be given to the Democratic Support Unit by 4.30 pm on Wednesday 20 May 2020. Please note – urgent decisions and non-key Council Officer decisions cannot be called in. Copies of the decisions together with background reports are available for viewing as follows:

- on the Council's Intranet Site at https://modgov/mgDelegatedDecisions.aspx
- on the Council's website at https://tinyurl.com/jhnax4e

The decisions detailed below may be implemented on Thursday 21 May 2020 if they are not called-in.

# **Delegated Decisions**

#### I. The Leader of the Council

	I.a	City Business Park - Computer Complex Demolition	(Pages I - 22)
	I.b	Highways - Street Lighting Column and Traffic Signal Post Replacement Programme	(Pages 23 - 44)
	I.c	Highway Maintenance Capital Investment Business Case	(Pages 45 - 70)
2.	Cab	oinet Member for Health and Adult Social Care	
	2.1.	Urgent Decision Covid-19 - Uplift to Adult Social Care Providers	(Pages 71 - 76)

# **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L40 19/20

Dec	cision				
ı	Title of decision: City Business Park Computer Complex Demolition				
2	Decision maker (Cabinet Member): Leader of Plymouth City Council, Councillor Tudor Evans				
3	Report author and contact details: Dan Williams, Compliance & Contracts Team Leader, Facilities Management – 01752 308841 daniel.williams@plymouth.gov.uk				
4	Decision to be taken: Leader of the Council: Approves the Business Case Allocates £363,000 for the project within the Capital Programme funded by Service Borrowing Authorises the procurement process Delegates the award of the contract to Service Director for Finance				
5	Reasons for decision: By demolishing the Computer Complex building, the risk of asbestos exposure is completely and immediately removed. Tenants have already been re-located into other PCC properties at a cost to the FM service. This will leave space for redevelopment by the Economic Development team to continue with the 'Grow Plymouth' objectives.				
6	Alternative options considered and rejected: Option I: Do Nothing				
	By doing nothing the risk from asbestos exposure is retained, if not increased due to the deteriorating condition of the building.				
	Option 3: Encapsulate and maintain asbestos containing materials				
	Asbestos can be encapsulated at a cost of circa £433,656 however significant maintenance liabilities will be retained using up a large amount of staff resources. Significantly higher service borrowing attracting further interest.				
	Option 4: Removal and reinstatement £660,606 other maintenance liabilities				
	Computer Complex has a series of maintenance issues that would not be addressed by removal and reinstatement. E.G Replacement heating, fire and intruder systems. As above, there is a significantly higher service borrowing cost attracting further interest whilst leaving a dated				

	building to maintain.					
7	Financial implications: £363,000 Service borrowing over 10 years at 2.25% from FM Budget @ £40,941 pa					
8	Is the decision a Key Decision?  (please contact Democratic Support	Yes	No	Per the Constitution, a key decision is one which:		
	for further advice)		X	in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total		
			X	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million		
			X	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.		
	If yes, date of publication of the notice in the Forward Plan of Key Decisions					
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the polic framework and/or the revenue/capital budget:	Leaving a new a	Growing Plymouth  Leaving opportunity for future development of the land into a new asset that can accommodate start-up businesses. Increasing economic development in the area.			
		Removi	Caring Plymouth  Removing asbestos exposure hazard in a key business park to staff and business which occupy the space.			
10	Please specify any direct environmental implications of the decision (carbon impact)		Removal of asbestos will cause use of fossil fuels however ultimate an inefficient building will be demolished which gives the opportunity to repurpose the site and ensure compliance with carbon reduction commitment.			
Urge	ent decisions					
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the			(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)		
	public?	No	X	(If no, go to section 13a)		
I2a	Reason for urgency:					
I2b	Scrutiny		Date			

	Cha Sign	ir nature:					
		utiny nmittee ne:					
	Prin	t Name:					
Cons	sultati	ion					
13a		•	Cabinet members'	Yes	X		
	poru	ionos ane	cted by the decision?	No		(If no go to section	n 14)
I3b			Cabinet member's ected by the decision?	Cllr Ma	ark Lowry	,	
13c	Date	<b>Cabinet</b>	member consulted	Yes			
14			et member declared a rest in relation to the	Yes		If yes, please discuss Officer	with the Monitoring
	decis	sion?		No	X		
15		Which Corporate Management		Name Andr		Andrew Hardingham	l
	Team member has been consulted?		Job title S		Service Director F	inance	
				Date consu	lted	04/02/2020	
Sign	-off						
16	_		from the relevant consulted:	Democratic Support (mandatory)			DS94 19/20
				Finance (mandatory)			pl.19.20.277
				Legal (mandatory)			MS/10.03.20
				Human Resources (if applicable)			
				Corporate property (if applicable)			RB/10.03.20
			Procurement (if applicable)			HG/PS/525/BC/121 9	
Арр	endic	es					
17	Ref.	Ref. Title of appendix					
	Α	A Demolition of Computer Complex briefing report					
	В	Equalities	Impact Assessment (where	required)			

r ago +									
Conf	Confidential/exempt information								
18a	Do you need to include any confidential/exempt information?		X	bri	If yes, prepare a second, confidential ('Part briefing report and indicate why it is not for publication by virtue of Part Tof Schedule				ot for
		No		of	the Local e relevant	Governn	nent Act	1972 by	
				bri	(Keep as much information as possible briefing report that will be in the public domain)				
	Exemption Paragraph Number								
		I		2	3	4	5	6	7
18b	Computer Complex Demolition Business Case				×				
Back	ground Papers								
19	Please list all unpublished, background papers relevant to the decision in the table below.  Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part 1 of Schedule 12A of the Local Government Act 1972 by ticking the relevant box.								
	Title of background paper(s)			Exe	emption	Paragra	ph Nun	nber	
		ı		2	3	4	5	6	7

#### **Cabinet Member Signature**

I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.

Signature	Tholad 2	Date of decision	28/04/2020
Print Name	Cllr Tudor Evans		

#### **COMPUTER COMPLEX DEMOLITION**

Briefing Report for Executive Decision



#### **BACKGROUND**

City Business Park (CBP), Somerset Place, Plymouth, PL3 4BB currently provides business facilities for small and medium sized businesses in the City.

These facilities have been provided in two main buildings the "Computer Building" and "Enterprise House" buildings with a central link building, this link building providing predominantly PCC and Admin facilities.

#### **SUMMARY**

City Business Park (Somerset Place, PL3 4BB) comprises of three core buildings; Enterprise House, Park Link and Computer Complex which in turn each contain multiple small lettable business units.

The Computer building has an Asbestos Cement and glazed North light roof above a suspended ceiling grid with drop in ceiling tiles. During the early part of 2019 asbestos fibres were identified on the suspended ceiling tiles. Investigation determined that these were coming from the deteriorating condition of the roof. It has been confirmed that the release of asbestos fibres into the ceiling space is continuing. There is a continued high risk of contamination into the public area posing a risk to health of those using the facility.

The recommendation is to demolish the Computer Complex building in order to remove the asbestos and risk of contamination, allowing the land to be redeveloped by Economic Development.

#### FINANCIAL IMPLICATIONS

Project estimated costs are £330,000 plus an additional £33,000 contingency to be financed through service borrowing against the Facilities Management budget. NNDR Savings of £55,000 will be achieved which will be used to repay the capital over circa 10 years. Any future development will become NNDR exempt.

Key risks to this project are lack of capital funding resulting in the computer complex not being demolished and a continued £3,000 PCM maintenance liability. Plus spikes in costs as and when asbestos containing material becomes damaged (generally through roof leaks). The building is no longer safe to occupy, as such is no longer generating an income.

#### **NEED FOR DECISION**

Demolition will remove the Asbestos Hazard and the associated cost of managing the Risk and Maintaining the Building. Success will be removal of the Asbestos Hazard and the associated potential for expensive management and maintenance of the building. If the Computer building is not demolished the building would remain empty with an on-going loss of rental income (Economic Development, it would need to be maintained with asbestos fibres cleared and there would remain a potential for significant cost associated with an asbestos incident

#### RECOMMENDATIONS

It is recommended that the Leader of the Council:

Approves the Business Case

- Allocates a maximum £363,000 for the project within the Capital Programme funded by Service Borrowing
- Authorises the procurement process
- Delegates the award of the contract to Service Director for Finance

## Page 7

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted



# **EQUALITY IMPACT ASSESSMENT**

City Business Park – Computer Complex Demolition



#### STAGE I: What is being assessed and by whom?

What is being assessed - including a brief description of aims and objectives?

City Business Park (Somerset Place, PL3 4BB) comprises of three core buildings; Enterprise House, Park Link and Computer Complex which in turn each contain multiple small lettable business units.

The Computer building has an Asbestos Cement and glazed North light roof above a suspended ceiling grid with drop in ceiling tiles. During the early part of 2019 asbestos fibres were identified on the suspended ceiling tiles. Investigation determined that these were coming from the deteriorating condition of the roof. It has been confirmed that the release of asbestos fibres into the ceiling space is continuing. There is a continued high risk of contamination into the public area posing a risk to health of those using the facility.

The recommendation is to demolish the Computer Complex building in order to remove the asbestos and risk of contamination, allowing the land to be redeveloped by Economic Development.

#### **Aims**

The aims of this Project can be summarised as: -

- To fully remove risk of exposure to asbestos fibres within the City Business Park Computer Complex building.
- To leave land available for redevelopment by Economic Development

Responsible Officer

Ralph Bint, Facilities Manager (Hard Services)

Department and Service	Facilities Management, Finance
Date of Assessment	01/11/2019

STAGE 2: Evidence and Impact					
Protected Characteristics (Equality Act)	Evidence and information (e.g. data and feedback)	Any adverse impact?	Actions	Timescale and who is responsible?	
Age	The 2011 Census data % of Population is: - 0-4 years - 6% 5-9 years - 5% 10-14 - 5% 15-19 - 7% 20-24 - 10% 25-29 - 7% 30-34 - 6% 35-39 - 6% 40-44 - 7% 45-49 - 7% 50-54 - 6% 55-59 - 5% 60-64 - 6% 65-69 - 5% 70-74 - 4% 75-79 - 3% 80-84 - 2% 85+ - 3%	No adverse impacts are anticipated.	There are no specific actions necessary for the project based upon the age profile of our customers.  The demolition will remove the H&S risk associated with Asbestos exposure to staff.	Ralph Bint Facilities Manager November 2019 through end March 2020	

June 2013 Page 2 of 6

Disability	30,000 people in Plymouth will have some form of Mental Health issue.  0.8% (2118) of those registered with a GP are listed on the mental health register.  A total of 31,164 people declared themselves as having a long-term health problem or disability in the 2011 Census.  1,224 adults currently registered with a GP in Plymouth have some form of a Learning Disability.	No adverse impacts are anticipated.	Monitor and review as necessary and appropriate	Ralph Bint Facilities Manager November 2019 through end March 2020
Faith, Religion or Belief	Data shows that 32.9% of the Plymouth population stated they had no religion.  Hindu, Buddhist, Jewish and Sikh combined totalled less than 1%.  0.5% of the population had a current religion that was not Christian, Islam, Buddhism, Hinduism, Judaism, or Sikh such as Paganism or Spiritualism.	No adverse impacts are anticipated.	Monitor and review as necessary and appropriate	Ralph Bint Facilities Manager November 2019 through end March 2020
Gender - including marriage, pregnancy and maternity	Citywide data shows that overall 50.6% of our population are women; this reflects the national figure of 50.8%.	No adverse impacts are anticipated.	Monitor and review as necessary and appropriate	Ralph Bint Facilities Manager November 2019 through end March 2020
Gender Reassignment	National figures (ONS 2013) indicate that up to 10,000 people	No adverse impacts are anticipated.	Monitor and review as necessary and appropriate	Ralph Bint

June 2013 Page 3 of 6

	have gone through this process, with 23 known cases in Plymouth.			Facilities Manager November 2019 through end March 2020
Race	92.9% of Plymouth's population is White British 7.1% are Black and Minority Ethnic (BME) with White Other (2.7%), Chinese (0.5%) and Other Asian (0.5%) the most common. The Council has 4.1% BME employees across its workforce. We have a rapidly rising BME population which has doubled since the 2001 census	No adverse impacts are anticipated.	Monitor and review as necessary and appropriate	Ralph Bint Facilities Manager November 2019 through end March 2020
Sexual Orientation -including Civil Partnership	There is no precise local data on numbers of Lesbian, Gay and Bisexual (LGB) people in Plymouth, but it is nationally estimated at between 5 – 7%. This would mean that approx. 12,500 people aged over 16 in Plymouth are LGB.	No adverse impacts anticipated.	Monitor and review as necessary and appropriate	Ralph Bint Facilities Manager November 2019 through end March 2020

June 2013 Page 4 of 6

STAGE 3: Are there any implications for the following? If so, please record 'Actions' to be taken				
Local Priorities	Implications	Timescale and who is responsible?		
Reduce the inequality gap, particularly in health between communities.	Not at this stage			
Good relations between different communities (community cohesion).	Not at this stage			
Human Rights	Not at this stage			

STAGE 4: The Principles of Fairness				
Principles	Comment			
People should be able to access opportunity whatever their circumstances	The project will allow the land to be re-developed into a more sustainable and accessible business park unit.			
The city should give priority to those in greatest need when it allocates resources	This project will remove a significant H&S risk currently posed to any users of the building.			
Things that make the biggest difference to people's lives should get priority when deciding where resources go	This project will remove a significant H&S risk currently posed to any users of the building.			
Unfairness which takes time to remove needs policies for the long term	The project is based upon engagement with staff in the business park to address any issues of unfairness.			
Preventing inequalities is more effective than trying to eliminate them	We will consistently work to ensure our policies and practice deliver services that comply with Equality Act and Human Rights Act			
Services should be provided 'with' people, not 'for' them	The works proposed at City Business Park has been in full consultation with onsite staff.			

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The needs of future and current generations should be balanced when making	The demolition of the Computer Complex building allows the residual land to
decisions.	be redeveloped into a more sustainable business centre for the future
	(Economic Development working up BC)

STAGE 5: Publication						
Director, Assistant Director/Head of	Andrew Hardingham	Date				
Service approving EIA.	Head of Business Improvement, Place Directorate					

June 2013 Page 6 of 6

# **EXECUTIVE DECISION**

# made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L41 19/20

De	cision
I	Title of decision: Highways - Street Lighting Column and Traffic Signal Post Replacement Programme
2	Decision maker (Cabinet member name and portfolio title): Tudor Evans OBE, Leader of the Council
3	Report author and contact details:  Adrian Trim  Adrian.Trim@plymouth.gov.uk
4	<ul> <li>Approval of the presented Business Case</li> <li>Allocation of £8,806,874 capital for the project into the Capital Programme to be funded by Corporate Borrowing</li> </ul>
5	Reasons for decision:  To facilitate the replacement of circa. I 1,500 dangerous column structures on HMPE across all areas of Plymouth City Council
6	Alternative options considered and rejected:  1. No further investment – this was deemed to present too high a risk in financial, political and safety terms
7	Financial implications:  • £8,806,874 capital to be funded by Corporate Borrowing over a period of 5 years  • Year I = £1,058,815 Year 2 = £1,858,579 Year 3 = £1,909,836 Year 4 = £1,962,631 Year 5 = £2,017,010

8	Is the decision a Key Decision?  (please contact Democratic Support	Yes	No	Per the Constitution, a key decision is one which:		
	for further advice)	X		in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total		
			X	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million		
	-8.		X	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.		
	If yes, date of publication of the notice in the Forward Plan of Key Decisions	05/02	/2020			
9			Focus A We This p the Joi SO12 allowin infrast HIAM SPT9 and sti netwo ways t	icient Transport Network  on Prevention and Early Intervention  Icoming City  roject also supports the following policies in int local Plan:  - Delivering infrastructure and investment by ing for a longer term data led programme of ructure investment and acting upon our P risk based intervention programme  - Strategic principles for transport planning rategy by supporting the existing transport rk to support the move to genuine alternative o travel. — protects routes used by sustainable		
10	Places and sife and dive st		transp asset g	ortation, walking and re-engineering existing group		
10	Please specify any direct environmental implications of the decision (carbon impact)	platfo decre	As the installation will be reviewed on an engineering platform, reviewing the need, layout and classification, a decrease of energy and CO <sup>2</sup> emissions will be enjoyed but not as yet a calculable outcome.			
Urg	ent decisions			A STATE OF THE PARTY OF THE PAR		
11	implemented immediately in the interests of the Council or the	Yes		(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)		
	public?	No	X	(If no, go to section 13a)		

I2a	Rea	leason for urgency:						
12b	Cha	utiny air nature:			Date			
		utiny mmittee ne:						
	Pri	nt Name:						
Con	sultat	ion			A THE RES			
I3a		•	Cabinet members'	Yes	X			
	port	ionos anec	ted by the decision?	No		(If no go to sectio	n I4)	
I3b			Cabinet member's ected by the decision?	Cllr Ma	ark Cokei	-		
I3c	Date	e Cabinet r	member consulted 25-02-2020					
14	conf	lict of inte	et member declared a rest in relation to the	Yes		If yes, please discuss with the Monitoring Officer		
	deci	sion?		No	×			
15			ate Management	Name Anthony Payne				
	Tear	n member	has been consulted?	Job tit	le	Strategic Director	for Place	
				Date consul	ted	18-2-2020		
Sign	-off							
16	_	off codes f rtments c	rom the relevant onsulted:		cratic Sı latory)	ıpport	DS97 19/20	
				Finance (mandatory)		latory)	pl.19.20.262.	
				Legal	(mandat	ory)	LS/34401/JP/060320	
				Human Resources (if applicable)				
			Corporate property (if applicable)					
				Procu	rement (	(if applicable)		
Арр	endic	es	DECEMBER OF		1000			
17	Ref.	Title of ap	opendix					
	A Highways - Street Lighting Column and Traffic Signal Post Replacement Programme							

		Briefing Report									
	В	EIA - Highways - Street Lighting C	Column	and T	raffi	c Signal	Post Rep	olacemer	nt Progr	amme	
Con	fidenti	al/exempt information	15.15				2 12			De el f	
18a		Do you need to include any confidential/exempt information?		x	If yes, prepare a second, confidential ('Par briefing report and indicate why it is not f			ot for			
			No		of	the Loca	l Govern	ment Act	t 1972 by	Schedule 12A 972 by ticking	
							t box in 1 uch infor			e in the	
					bri		ort that v				
Exemption					Paragra	ph Nun	nber				
			1	2	2	3	4	5	6	7	
l 8b	Confi	idential/exempt briefing report				x					
	Busin	ness Case									
Back		d Papers								E.C.	
-	groun		ers relev	ant to	the	decision	in the tat	ole below			
	Please Backgi disclosi	d Papers	relied c ort or ar dicate w	n to a impoi hy it is	mat rtant not	erial extended to the contract of the contract	ent in pre the work lication by	eparing th	ne report . If some	all of	
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Cabi	Please Backgreis disclose the interpret Met Met Met Met Met Met Met Met Met M	e list all unpublished, background paper round papers are unpublished works, se facts or matters on which the report formation is confidential, you must include 12A of the Local Government Active of background paper(s)  ember Signature  e the decision and confirm that it is not prate Plan or Budget. In taking this decite equality of opportunity, eliminate e who share protected characteristics	relied cort or ar dicate we take the table of t	ary to nave gildiscriche Equ	materiant in the control of the cont	cerial extended to part of the relevance of the relevance of the relevance of the relevance of the regardation and the regarda	Paragra  s policy a rd to the promote and those	aph Nur  5  nd budge Council' e good re	ne report If some of Part Ic  mber 6	7  vork, between	

# STREET LIGHTING INVESTMENT DECISION – BRIEFING NOTE



The Street Lighting asset count in Plymouth City is circa. 28,500 units with a wide variety of manufacturer type, height and age, many of which are subject to a Highways England safety notice that has effected columns across the country, this safety issue has been exacerbated by the age profile (design life is set at 25/30 years), increase movement due to high winds and 3rd party loadings on many columns (Traffic light arrangements and signage)

We have been pro-active in the identification and removal of these columns as far as reasonably practicable.

As part of our risk based approach, 2019/2020 saw the introduction of a structural integrity review, which temporarily replaced the standard maintenance activity. We have visited all 28,500 lighting columns to date and recorded the visual structural condition feedback. There are 11700 columns and 118 Traffic Signal Posts in need of replacement and this requires a capital injection of £8,806,874 over a 5 year period.

It is important to communicate that any replacements will receive an engineering assessment of the layout, reflection of need and classification of the highway.

In addition, we are also working with providers of the proposed 5G initiative. We will be working with the mobile service providers to sell platform space from the street lighting column positions.



# Page 29

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted



# age 43

# **EQUALITY IMPACT ASSESSMENT**

Highways, Parking and Marine Services



#### STAGE I: WHAT IS BEING ASSESSED AND BY WHOM?

What is being assessed - including a brief description of aims and objectives?	Executive decision to approve the Provision of Capital Investment for the replacement of deteriorated street lighting columns.
Author	Philip Bellamy
Department and service	Street Services – Plymouth Highways
Date of assessment	21/02/2020

#### **STAGE 2: EVIDENCE AND IMPACT**

Protected characteristics (Equality Act)	Evidence and information (eg data and feedback)	Any adverse impact See guidance on how to make judgement	Actions	Timescale and who is responsible
Age	None	None	N/A	N/A
Disability	None	None	N/A	N/A
Faith/religion or belief	None	None	N/A	N/A
Gender - including marriage, pregnancy and maternity	None	None	N/A	N/A
Gender reassignment	None	None	N/A	N/A
Race	None	None	N/A	N/A
Sexual orientation - including civil partnership	None	None	N/A	N/A

Version 2, February 2015 OFFICIAL

#### STAGE 3: ARE THERE ANY IMPLICATIONS FOR THE FOLLOWING? IF SO, PLEASE RECORD ACTIONS TO BE TAKEN

Local priorities	Implications	Timescale and who is responsible
Reduce the inequality gap, particularly in health between communities.	Provision of capital funding provides for a consistent approach to the maintenance of Highways Assets across the city. The asset management approach will ensure that we are taking a data led approach to planning works.	Ongoing Plymouth Highways
Good relations between different communities (community cohesion)	No adverse impact on community cohesion is anticipated.	Ongoing Plymouth Highways
Human rights Please refer to guidance	This service recognises Article 14 of Human Rights Act – The right to receive Equal Treatment and prohibits discrimination including sex, race, religion and economic and social status in conjunction with the Equalities Act which includes age and disability.	Ongoing Plymouth Highways
	All staff and service users will be treated fairly and that their human rights will be respected.  No adverse impact on human rights has been identified.	
Principles of fairness Please refer to guidance	The highway infrastructure is used daily by the majority of the travelling public for commuting, business, social and leisure activities and is fundamental to the economic, social and environmental wellbeing of local communities, and the city as a whole.	Ongoing Plymouth Highways
	Objective and transparent evaluation criteria are embedded in the decision making for where in the City highway interventions are required.	

#### **STAGE 4: PUBLICATION**

Responsible Officer Date

Director, Assistant Director or Head of Service

EQUALITY IMPACT ASSESSMENT Page 2 of 2

# **EXECUTIVE DECISION**

# made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - L42 19/20

Dec	ision
1	Title of decision: HIGHWAY MAINTENANCE CAPITAL INVESTMENT BUSINESS CASE
2	Decision maker (Cabinet member name and portfolio title): Councillor Evans OBE, Leader of the Council
3	Report author and contact details:
	Adrian Trim, Head of Plymouth Highways
	Adrian.Trim@plymouth.gov.uk
4	Decision to be taken:
	Approval of the presented Business Case
	<ul> <li>Allocation of £11,400,000 for the project into the Capital Programme to be funded by Corporate Borrowing</li> </ul>
	<ul> <li>Allocation of £7,143,000 assumed Department for Transport Funding for the years 2020/21, 2021/22 &amp; 2022/23</li> </ul>
	Highway Maintenance £1,871,000
	o Pothole Action Fund £117,000
	o Incentive Fund £393,000
5	Reasons for decision:
	To facilitate the ongoing maintenance of the Highways Asset.
6	Alternative options considered and rejected:
	No further investment – this was deemed to present too high a risk in financial, political and safety terms
	<ol> <li>Full Asset renewal – this was seen as cost prohibitive as estimated to be in excess of hundreds of millions. For steady state option, it was estimated that in excess of £160m.</li> </ol>

#### 7 Financial implications:

- £11,400,000 to be funded by Corporate Borrowing
- Allocation of £7,143,000 assumed Department for Transport Funding for the years 2020/21, 2021/22 & 2022/23

8	Is the decision a Key Decision?  (please contact <u>Democratic Support</u> for further advice)	Yes	No	Per the Constitution, a key decision is one which:	
		x		in the case of <b>capital</b> projects and contract awards, results in a new commitment to spend and/or save in excess of <b>£3million</b> in total	
			X	in the case of <b>revenue</b> projects when the decision involves entering into new commitments and/or making new savings in excess of £1 million	
			X	is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.	
	If yes, date of publication of the notice in the Forward Plan of Key Decisions		/2020		
9	Please specify how this decision is linked to the Council's corporate plan/Plymouth Plan and/or the policy framework and/or the revenue/capital budget:	This p	<ul> <li>This project supports:</li> <li>An Efficient Transport Network</li> <li>Focus on Prevention and Early Intervention</li> <li>A Welcoming City</li> <li>SO12 - Delivering infrastructure and investmentallowing for a longer term data led programme infrastructure investment</li> <li>SPT9 - Strategic principles for transport planning and strategy by supporting the existing transport network to support the move to genuine altern ways to travel.</li> </ul>		
10	Please specify any direct environmental implications of the decision (carbon impact)	sustair walkin Opporenergy new a carbon Localis grey wrequir	nable for a gand cy rtunity to consum nd innover impact sed recycled in the	rill support the transition and uptake of more ms of transport such as public transport, cling.  o reengineer existing asset layout to reduce aption and CO2 emissions. Exploration of ative surface treatments which will reduce significantly compared to traditional methods. cling within the city of waste materials such as a surface planings will reduce the energy exproduction chain compared to the of new materials and therefore have a lower	

		carbo	carbon footprint.				
Urge	ent decisions						
11	Is the decision urgent and to be implemented immediately in the interests of the Council or the	Yes			t Democratic Support <u>@plymouth.gov.uk</u> ) for		
	public?	No	X	(If no, go to section	on I3a)		
I2a	Reason for urgency:						
12b	Scrutiny Chair Signature:		Date				
	Scrutiny Committee name:						
	Print Name:						
Cons	sultation						
13a	Are any other Cabinet members' portfolios affected by the decision?	Yes	X				
	portionos anected by the decision:	No		(If no go to sectio	n 14)		
I3b	Which other Cabinet member's portfolio is affected by the decision?	Cllr M	lark Coke	r			
I3c	Date Cabinet member consulted	25-02-	-2020				
14	Has any Cabinet member declared a conflict of interest in relation to the	Yes		If yes, please discuss with the Monitorin			
	decision?		×				
15	Which Corporate Management	Name	е	Anthony Payne			
	Team member has been consulted?	Job ti	tle	Strategic Director for Place			
		Date consu	lted	18-2-2020			
Sign	-off						
16	Sign off codes from the relevant departments consulted:		Democratic Support (mandatory)		DS98 19/20		
		Finan	ce (man	pl19.20.261.			
		Legal	(mandat	LS/34397/JP/060320			
		Huma	an Resou				
		Corpo	orate pro able)				
		Procu	rement	(if applicable)			

Арр	endic	es	1100	531		S. E.S.	5000	1/20		0130	
17	Ref. Title of appendix										
	Α	Highway Maintenance Capital Investr	nent Br	iefing F	Pape	r					
	В	EIA Highways Capital Business Case			·						
Conf	fident	ial/exempt information			10	100				Male !	
18a	-	ou need to include any idential/exempt information?	Yes	×	bri	efing rep	are a seco ort and in by virtue	ndicate w	hy it is r	not for	
			No		of	the Loca	Govern t box in	ment Act	: 1972 by		
					bri		uch infor ort that v				
					Exe	mption	Paragra	ph Nun	nber	100	
			I	2	2	3	4	5	6	7	
18b	Conf	fidential/exempt briefing report				х					
	Highv	vays Capital Business Case			-						
Back	grour	nd Papers			77						
19	Backg disclo	e list all unpublished, background pape ground papers are <u>unpublished</u> works, use facts or matters on which the repo offormation is confidential, you must inc dule 12A of the Local Government Act	relied o ort or ar dicate w	on to a impo hy it is	mat rtant	erial extent t part of t for publ	ent in pre the work lication by	eparing th	ne repor	e/all of	
		tle of background paper(s)	1772				Paragra	aph Nur	nber	BLA.	
			I		2	3	4	5	6	7	
Cabi	net M	ember Signature	eng		JE.	Best		100	13000		
20	Corp prom peopl	the decision and confirm that it is not orate Plan or Budget. In taking this decote equality of opportunity, eliminate e who share protected characteristics s please see the EIA attached.	cision I I unlawfu	have gi I discri	ven mina	due rega ation and	rd to the	Council	's duty to elations b	o etween	
Signa	ature	The 20	Date	of dec	isio	n	18/	3/20	20		
Print	: Nam	e WDR	É	- - V+	<del>}</del>	75					

# HIGHWAYS CAPITAL INVESTMENT DECISION BRIEFING NOTE



The highway network is the Council's largest capital asset with an estimated replacement cost of £1.6 billion requires regular ongoing maintenance and renewal in order to be kept in a safe and serviceable condition for the travelling public.

With revenue budgets at an historic low for the Council it is essential that Capital Funding is invested to build resilience into this critical infrastructure. The introduction of an Asset Management approach to highway maintenance in Plymouth has enabled the modelling of long-term maintenance strategies, aimed at achieving a number of outcomes:

- Maintaining and improving the condition of the public highway;
- Reinstating the structural integrity of roads
- Improving highway drainage and keeping water off the highway
- Supporting economic growth in the city by improving our transport network and reputation for quality of roads
- Continuing the drive away from a reactive service towards a planned and efficient service

In order to continue to address this ever growing challenge, it is now vital that the city Council remains committed to upholding its statutory obligations and the strategic aims set out in the Highways Asset Management Framework. Therefore, the continuation of capital investment to rebuild resilience back into this critical asset is essential. Failure to do so will undermine investment to date and lead to greater deterioration, increased demands on revenue, higher future investment scenarios due to not intervening before end of life and higher risk of litigation due to greater numbers of safety defects occurring.



## Page 51

The following relates to exempt or confidential matters (Para(s) 3 of Part 1, Schedule 12A of the Local Govt Act 1972). Any breach of confidentiality could prejudice the Council/person/body concerned & might amount to a breach of the councillors /employees codes of conduct.

Document is Restricted



# **EQUALITY IMPACT ASSESSMENT**

Highways, Parking and Marine Services



#### STAGE I: WHAT IS BEING ASSESSED AND BY WHOM?

What is being assessed - including a brief description of aims and objectives?	Executive decision to approve the Provision of Capital Investment for Highways Maintenance.
Author	Chris Legassick
Department and service	Street Services – Plymouth Highways
Date of assessment	19/02/2020

#### **STAGE 2: EVIDENCE AND IMPACT**

Protected characteristics (Equality Act)	Evidence and information (eg data and feedback)	Any adverse impact See guidance on how to make judgement	Actions	Timescale and who is responsible
Age	None	None	N/A	N/A
Disability	None	None	N/A	N/A
Faith/religion or belief	None	None	N/A	N/A
Gender - including marriage, pregnancy and maternity	None	None	N/A	N/A
Gender reassignment	None	None	N/A	N/A
Race	None	None	N/A	N/A
Sexual orientation - including civil partnership	None	None	N/A	N/A

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### STAGE 3: ARE THERE ANY IMPLICATIONS FOR THE FOLLOWING? IF SO, PLEASE RECORD ACTIONS TO BE TAKEN

Local priorities	Implications	Timescale and who is responsible
Reduce the inequality gap, particularly in health between communities.	Provision of capital funding allows provides for a consistent approach to the maintenance of Highways Assets across the city. The asset management approach will ensure that we are taking a data led approach to planning works.	Ongoing Plymouth Highways
Good relations between different communities (community cohesion)	No adverse impact on community cohesion is anticipated.	Ongoing Plymouth Highways
Human rights Please refer to guidance	This service recognises Article 14 of Human Rights Act – The right to receive Equal Treatment and prohibits discrimination including sex, race, religion and economic and social status in conjunction with the Equalities Act which includes age and disability.	Ongoing Plymouth Highways
	All staff and service users will be treated fairly and that their human rights will be respected.	
	No adverse impact on human rights has been identified.	
Principles of fairness Please refer to guidance	The highway infrastructure is used daily by the majority of the travelling public for commuting, business, social and leisure activities and is fundamental to the economic, social and environmental wellbeing of local communities, and the city as a whole.	Ongoing Plymouth Highways
	Objective and transparent evaluation criteria are embedded in the decision making for where in the City highway interventions are required.	

**STAGE 4: PUBLICATION** 

Responsible Officer

Director, Assistant Director or Head of Service

Date

4320

# **EXECUTIVE DECISION**

## made by a Cabinet Member



# REPORT OF ACTION TAKEN UNDER DELEGATED AUTHORITY BY AN INDIVIDUAL CABINET MEMBER

Executive Decision Reference Number - HASC01 20/21

Dec	cision						
ı	Title of decision: COVID 19- Uplift to	Adult S	ocial Cai	re Providers			
2	<b>Decision maker (Cabinet member name and portfolio title):</b> Councillor Kate Taylor, Health and Adult Social Care						
3	Report author and contact details: Emma Crowther, Strategic Commissioning Manager emma.crowther@plymouth.gov.uk						
4	Decision to be taken:						
	To award a 5% uplift to Domiciliary Care, Supported Living, Residential and Nursing and Extra Care Providers for an initial period of three months to meet the additional costs of COVID-19.						
5	Reasons for decision:						
	To meet the additional costs brought about staffing costs and increased Personal Protection						
6	Alternative options considered and rejected:						
	Not to award additional funds. There are legitimate costs brought about from responding to t 19 outbreak, which if not met could lead to providers encountering financial difficulties. This h potential to impact on front line care delivery, both now and in the period of recovery from C						
	The government has also issued additional fand whilst not ring-fenced, have made clear Care to ensure that the provision of services	a signifi	cant prop	portion should be directed to Adult social			
7	Financial implications: £0.831m to be met from the Government G	COVID	19 Grant				
8	Is the decision a Key Decision?	Yes	No	Per the Constitution, a key decision			
	(please contact <u>Democratic Support</u> for further advice)		x	is one which:  in the case of capital projects and contract awards, results in a new commitment to spend and/or save in excess of £3million in total			
			×	in the case of <b>revenue</b> projects when the decision involves entering into new			

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					commitments and/or making new savings in excess of £1 million			
					is <b>significant</b> in terms of its effect on communities living or working in an area comprising <b>two or more</b> wards in the area of the local authority.			
		publication of the Forward Plan of Key	N/A					
9	linked to the		suppo	This decision links to the Corporate Plan through supporting the delivery of a Caring Council and the protection of vulnerable adults.				
10	Please specify environmenta decision (carb	l implications of the	decision and en carbor	There are no direct environmental implications of the decision. An indirect impact is in supporting local business and ensuring that local people are employed, reducing the carbon impact of bringing additional staff from outside the city into Plymouth.				
Urge	ent decisions							
11	implemented interests of the	Is the decision urgent and to be implemented immediately in the interests of the Council or the		x	(If yes, please contact Democratic Support (democraticsupport@plymouth.gov.uk) for advice)			
	public?		No		(If no, go to section 13a)			
I2a		gent costs of the COVID			dult Social Care Market. Ensuring the local vide care and support for vulnerable adults.			
I2b	Scrutiny Chair Signature:	Agreed by email		Date	13 May 2020			
	Scrutiny Committee name:	Health and Adult Social	Care Ove	rview and	Scrutiny Committee			
	Print Name:	Councillor Mrs Mary As						
Con	sultation							
13a	•	Are any other Cabinet members'						
	portfolios affe	cted by the decision?	No	x	(If no go to section 14)			
I3b	Which other Cabinet member's portfolio is affected by the decision?			·				

13c	Date	Cabinet member consulted								
14	Has any Cabinet member declared a conflict of interest in relation to the decision?		Yes		If yes, plo	ease disc	uss with	with the Monitoring		
			No	NO	_ Jilicei					
15		ch Corporate Management	Name	,	Craig Mo	Ardle				
	I ear	m member has been consulted?	Job tit	:le	Strateg	ic Direc	tor for	People		
			Date consu	lted	07 <b>M</b> ay	2020				
Sign	-off									
16		off codes from the relevant ertments consulted:		cratic ( latory)	Support		DS0	5 20/21		
			Financ	ce (mar	ndatory)		djn.2	20.21.14		
			Legal (mandatory)					It/43672/3004		
			Human Resources (if applicable)			le) N/A	N/A			
			Corporate property (if applicable)				N/A	N/A		
			Procurement (if applicable)					N/A		
Арр	endic	es					,			
17	Ref.	Title of appendix								
	Α	Briefing report for publication (mand	atory)							
		COVID 19- Uplift to Adult So	cial Ca	re Pro	viders					
Conf	fident	ial/exempt information								
18a		ou need to include any dential/exempt information?	Yes	briefing report and indicate why it is not publication by virtue of Part Tof Schedule					ot for oule 12A	
					of the Local Government Act 197 the relevant box in 18b below.				ticking	
				b	Keep as moriefing rep lomain)					
	<u> </u>			Ex	emption	Paragra	ph Nun	nber		
			ı	2	3	4	5	6	7	
18b	Conf title:	idential/exempt briefing report								

#### **Background Papers**

19 Please list all unpublished, background papers relevant to the decision in the table below.

Background papers are <u>unpublished</u> works, relied on to a material extent in preparing the report, which disclose facts or matters on which the report or an important part of the work is based. If some/all of the information is confidential, you must indicate why it is not for publication by virtue of Part I of Schedule I2A of the Local Government Act 1972 by ticking the relevant box.

Title of background paper(s)		Exemption Paragraph Number					
	ı	2	3	4	5	6	7

#### **Cabinet Member Signature**

I agree the decision and confirm that it is not contrary to the Council's policy and budget framework, Corporate Plan or Budget. In taking this decision I have given due regard to the Council's duty to promote equality of opportunity, eliminate unlawful discrimination and promote good relations between people who share protected characteristics under the Equalities Act and those who do not. For further details please see the EIA attached.

Signature	8	Date of decision	13 May 2020
Print Name	Cllr Kate Taylor		

#### **APPENDIX A - COVID 19- Uplift to Adult Social Care Providers**

#### I. BACKGROUND

The provision of care and support for vulnerable adults is a statutory requirement for Plymouth City Council. This includes the provision, where assessed as needed, of the following:

- Residential and nursing care
- Domiciliary care
- Extra Care housing
- Supported Living
- Day provision

The adult social care provider market has and continues to experience fragility, with a number of prominent provider failures over the last couple of years. One of these led to the Council needing to establish the Independence at Home service to ensure that critical support continued to be provided. There are ongoing challenges to the recruitment and retention of staff in the care sector and in ensuring that the quality of provision remains high.

#### 2. IMPACT OF COVID

The COVID 19 outbreak has placed additional strain on adult social care providers in ensuring that staff are able and willing to continue to work in a challenging environment, managing staff absence and in securing additional PPE. Other costs have risen, such as some types of food where supply is scarce.

Adult Social Care is critically important to ensuring that vulnerable adults are safely cared for, both to prevent unnecessary hospital admission and to support discharge from acute settings. This reduces the strain on the acute health system, a key priority during COVID.

There is also a need to ensure that the sector is able to continue operating safely once the current crisis is over, and able to adapt and innovate to provide new models of integrated care and support.

#### 3. PROPOSAL

Funding is available from central government to support local authorities to continue to provide critical services during COVID 19. Whilst not ring-fenced, it has been made clear that a significant proportion of this funding should be directed to Adult social Care to ensure that the provision of services for vulnerable adults is safeguarded.

It is proposed to provide a 5% uplift in fees to the following service areas for an initial period of three months:

- Residential and nursing care
- Domiciliary care
- Extra Care housing
- Supported Living
- Shared Lives

Day provision is excluded from this as the services are not currently being provided in their usual form, to reduce the risk of COVID transmission.

In addition providers will also be guaranteed a minimum payment each week that is linked to either their contracted amounts, for Supported Living, or the payment made to providers for the week 8<sup>th</sup> March 2020, uplifted for 2020/21 rates. Therefore, if, by no fault of their own, their clients either don't want a service or they have fewer clients, providers will know that they will receive a certain payment each week. This is essential to maintain provider sustainability during an uncertain period.

These approaches mirror advice being provided by Association Directors of Adult Social Services (ADASS) and the Local Government Association that outlines providers are faced with additional pressures and some of the government grant should be utilized to meet these. This guidance indicated that costs would vary depending on local circumstances. As such we will continue to review this situation and have notified providers that should they be experiencing financial difficulties then we consider on a case by case basis.

#### 4. FINANCIAL IMPACT

The financial impact of these proposals is set out below.

Provision	Impact of 5%	Forecast of	Total Impact
	uplift for 3	Minimum	
	months	Payments	
Residential and nursing care	£0.458m	£0.000m	£0.458m
Domiciliary care / Extra	£0.169m	£0.383m	£0.552m
Care Housing			
Supported Living	£0.220m	£0.302m	£0.522m
Shared Lives	£0.002m	£0.000m	£0.002m
Total cost	£0.849m	£0.685m	£1.534m

It is therefore proposed to apply a 5% uplift for a period of three months and to ensure that providers received a minimum guaranteed payment for the same period, to then be reviewed if the COVID 19 emergency is still in place.

#### **END OF REPORT**